

Fifty-sixth Legislature  
First Regular Session

COMMITTEE ON REGULATORY AFFAIRS  
HOUSE OF REPRESENTATIVES AMENDMENTS TO S.B. 1418  
(Reference to Senate engrossed bill)

1 Strike everything after the enacting clause and insert:

2           "Section 1. Section 12-751, Arizona Revised Statutes, is amended to  
3        read:

4           12-751. Strategic actions against public participation; motion  
5                   to dismiss or quash or for summary judgment;  
6                   definitions

7           A. In any legal action that involves a person's lawful exercise of  
8        the right of petition, the right of speech, the freedom of the press, the  
9        right to freely associate, THE RIGHT TO RELIGIOUS LIBERTY or the right to  
10      peaceably assemble pursuant to the United States Constitution or Arizona  
11      Constitution, OR WHICH OTHERWISE IMPLICATES A PERSON'S FREEDOM TO HOLD OR  
12      EXPRESS POLITICAL OR RELIGIOUS VIEWS OR ENGAGE IN POLITICALLY RELATED  
13      ADVOCACY WITHOUT FEAR OF RETALIATION, the person other than a state actor  
14      or an intervenor may file a motion to dismiss, ~~or~~ quash OR OBTAIN SUMMARY  
15      JUDGMENT IN the action under this section.

16           B. A person who files a motion pursuant to subsection A of this  
17        section has the burden of establishing prima facie proof that A SUBSTANTIAL  
18        MOTIVATION FOR the legal action was ~~substantially motivated by~~ a desire to  
19        deter, retaliate against or prevent ~~the lawful exercise of a constitutional~~  
20        ~~right~~ ANY PERSON FROM HOLDING OR EXPRESSING POLITICAL OR RELIGIOUS VIEWS,  
21        FROM FREE POLITICAL ASSOCIATION OR FROM ENGAGING IN POLITICALLY RELATED  
22        ADVOCACY WITHOUT FEAR OF RETALIATION. The moving person may submit  
23        evidence based on the record, a sworn affidavit or other evidence that is  
24        submitted with the motion ~~to dismiss or quash~~. A party is not required to

1 file a response to a motion filed pursuant to subsection A of this section  
2 unless and until the court finds that the moving party has established the  
3 prima facie proof and orders the party to file a response. The court shall  
4 grant the motion unless one of the following applies:

5       1. If the responding party is a state actor, the responding party  
6 shows that the legal action on which the motion is based is justified by  
7 clearly established law and that the responding party did not act ~~in order~~  
8 ~~WITH A SUBSTANTIAL MOTIVE~~ to deter, RETALIATE AGAINST OR prevent ~~or~~  
~~retaliate against the moving party's exercise of constitutional rights~~ ANY  
9 PERSON FROM HOLDING OR EXPRESSING POLITICAL OR RELIGIOUS VIEWS, FROM FREE  
10 POLITICAL ASSOCIATION OR FROM ENGAGING IN POLITICALLY RELATED ADVOCACY  
11 WITHOUT FEAR OF RETALIATION. A state actor may satisfy the requirements of  
12 this paragraph by doing any of the following:

13       (a) Establishing that the person who initiated and conducted an  
14 investigation that resulted in the legal action and ~~that WHO~~ made the  
15 decision to pursue the legal action was unaware of the movant's lawful  
16 exercise of the constitutional right ~~OR POLITICAL BELIEFS OR ADVOCACY~~.

17       (b) ~~Establishing that the state actor has a consistent practice of~~  
18 ~~pursuing similar legal actions against similarly situated persons who did~~  
19 ~~not lawfully exercise constitutional rights.~~

20       (c) Producing any other evidence that the court finds  
21 sufficient ~~TO ESTABLISH THAT THE STATE ACTOR DID NOT ACT WITH A SUBSTANTIAL~~  
22 ~~MOTIVE TO DETER, RETALIATE AGAINST OR PREVENT ANY PERSON FROM HOLDING OR~~  
23 ~~EXPRESSING POLITICAL OR RELIGIOUS VIEWS, FROM FREE POLITICAL EXPRESSION OR~~  
24 ~~FROM ENGAGING IN POLITICALLY RELATED ADVOCACY WITHOUT FEAR OF RETALIATION.~~

25       2. If the responding party is not a state actor, the responding  
26 party shows that the legal action on which the motion is based is justified  
27 by existing law or supported by a reasonable argument for extending or  
28 modifying existing law.

29       C. In making its determination, the court shall conduct an  
30 evidentiary hearing or consider the pleadings and supporting and opposing

1 affidavits stating facts on which the liability, defense or action is  
2 based.

3 D. The motion ~~to dismiss or quash~~ may be filed within sixty days  
4 after the service of the complaint or other document on which the motion is  
5 based, AT ANY LATER TIME WITHIN SIXTY DAYS AFTER ACTUAL NOTICE OF A PARTY'S  
6 MISCONDUCT or, in the court's discretion, at any later time on terms that  
7 the court deems proper, ~~including a later time after there is actual notice~~  
8 ~~of a party's misconduct~~. If the court finds that prima facie proof has  
9 been established as prescribed in subsection B of this section, the court,  
10 if possible, shall conduct an expedited hearing on the motion.

11 E. Unless a court rule specifically provides otherwise, all  
12 discovery proceedings in the action shall be stayed on a finding of prima  
13 facie proof as prescribed in subsection B of this section. The stay of  
14 discovery shall remain in effect until notice of entry of the order ruling  
15 on the motion. Notwithstanding this subsection, the court, on noticed  
16 motion and for good cause shown, may order that specified discovery be  
17 conducted.

18 F. If the court grants the motion ~~to dismiss or quash~~, the court may  
19 award the moving party costs and reasonable attorney fees, including those  
20 incurred for the motion, AND SHALL AWARD COSTS AND REASONABLE ATTORNEY FEES  
21 IF THE NONMOVING PARTY IS A STATE ACTOR. If the court finds that a motion  
22 ~~to dismiss or quash FILED PURSUANT TO THIS SECTION~~ is frivolous or solely  
23 intended to delay, the court shall award costs and reasonable attorney fees  
24 to the prevailing party on the motion UNLESS THE PREVAILING PARTY IS A  
25 STATE ACTOR. For the purposes of this subsection, "costs" means all costs  
26 that are reasonably incurred and includes filing fees, record preparation  
27 and document copying fees, documented time away from employment to confer  
28 with counsel or attend case related proceedings, expert witness fees,  
29 travel expenses and any other costs that the court deems appropriate.

30 G. If the court denies the motion ~~to dismiss or quash~~, the denial  
31 and the court's findings in support of the denial are not admissible in  
32 evidence at any later stage of the case, or in any subsequent action, and

1       the burden of proof or degree of proof that is otherwise applicable is not  
2       affected by the findings in any later stage of the case or in any  
3       subsequent proceeding.

4           H. If the court determines that the moving party has established  
5       prima facie proof as prescribed in subsection B of this section, an order  
6       granting or denying a motion filed pursuant to this section is appealable  
7       pursuant to section 12-2101.

8           I. A STATE ACTOR IS LIABLE FOR INTENTIONALLY BRINGING OR  
9       MAINTAINING, CONSPIRING TO BRING OR MAINTAIN OR AIDING AND ABETTING THE  
10      PURSUIT OR MAINTENANCE OF A LEGAL ACTION WHEN A SUBSTANTIAL MOTIVATION FOR  
11      THE STATE ACTOR IS A DESIRE TO DETER, RETALIATE AGAINST OR PREVENT ANY  
12      PERSON FROM HOLDING OR EXPRESSING POLITICAL OR RELIGIOUS VIEWS, FROM FREE  
13      POLITICAL ASSOCIATION OR FROM ENGAGING IN POLITICALLY RELATED ADVOCACY. IN  
14      AN ACTION BROUGHT PURSUANT TO THIS SUBSECTION:

15           1. THE ACTION SHALL BE COMMENCED WITHIN FOUR YEARS AFTER THE  
16      CONCLUSION OF THE UNDERLYING ACTION.

17           2. EACH PARTY HAS THE RIGHT TO A TRIAL BY JURY, IF DEMANDED.

18           3. IT IS NOT A DEFENSE TO THE ACTION THAT EITHER:

19           (a) THE UNDERLYING LEGAL ACTION RESULTED IN AN ADVERSE JUDGMENT,  
20       DECISION, OPINION, VERDICT, RULING OR OTHER ADVERSE ACTION AGAINST THE  
21       PERSON WHOSE RIGHTS WERE VIOLATED.

22           (b) A MOTION FILED PURSUANT TO SUBSECTION A OF THIS SECTION WAS NOT  
23       BROUGHT IN THE UNDERLYING LEGAL ACTION. IF A MOTION FILED PURSUANT TO  
24       SUBSECTION A OF THIS SECTION WAS MADE IN THE UNDERLYING LEGAL ACTION AND  
25       WAS UNSUCCESSFUL, THE COURT, IN ITS DISCRETION, MAY ALLOW A JURY TO  
26       CONSIDER THIS FACT BUT THE DISPOSITION OF THE MOTION IS NOT BINDING ON THE  
27       JURY.

28           4. A PREVAILING PARTY IS ENTITLED TO DECLARATORY RELIEF, NOMINAL  
29       DAMAGES, COMPENSATORY DAMAGES, ATTORNEY FEES AND COSTS AND VACATUR AND THE  
30       SEALING OF ANY ADVERSE JUDGMENTS, DECISIONS, OPINIONS, VERDICTS, RULINGS OR  
31       OTHER DISPOSITIONS IN THE UNDERLYING ACTION.

1           5. IF AN INDIVIDUAL IS FOUND LIABLE, THE INDIVIDUAL MAY NOT BE  
2 INDEMNIFIED BY THIS STATE OR A POLITICAL SUBDIVISION OF THIS STATE OR THE  
3 STATE OR POLITICAL SUBDIVISION'S INSURER.

4           6. AN ARRESTING PEACE OFFICER IS IMMUNE FROM LIABILITY UNDER THIS  
5 SECTION.

6           I. EXCEPT AS OTHERWISE PROVIDED IN THIS SECTION, this article  
7 does not:

8           1. Affect, limit or preclude the right of the moving party to any  
9 remedy otherwise authorized by law.

10          2. Create any privileges or immunities or otherwise affect, limit or  
11 preclude any privileges or immunities authorized by law.

12          3. Limit or preclude a legislative or executive body or a public  
13 agency from enforcing the rules of procedure and rules of order of the body  
14 or agency.

15          K. THIS SECTION IS INTENDED TO PREVENT THE GOVERNMENT FROM BEING  
16 USED AS A TOOL TO CHILL THE ADOPTION OR EXPRESSION OF, OR ADVOCACY FOR,  
17 UNPOPULAR POLITICAL OR RELIGIOUS BELIEFS OR POSITIONS AND SHALL BE  
18 LIBERALLY CONSTRUED TO EFFECTUATE THIS PURPOSE.

19          L. For the purposes of this section:  
20           1. "Legal action":  
21              (a) Means any of the following:  
22                (i) Any civil action, claim, cross-claim or counterclaim for damages  
23 other than nominal damages.  
24                (ii) Any criminal prosecution, except for a drug trafficking offense  
25 included in title 13, chapter 34 or 34.1, ~~a riot~~ or a serious offense or  
26 violent or aggravated felony as defined in section 13-706.  
27                (iii) Any written investigative demand pursuant to section 38-431.06  
28 or other compulsory legal process or any regulatory or administrative  
29 action by a state actor.  
30              (b) Does not include a motion filed pursuant to subsection A of this  
31 section.

1           2. "State actor" means any of the following:

2           (a) This state and any county, city, town or political subdivision  
3         of this state AND THE UNITED STATES, TO THE MAXIMUM EXTENT PERMITTED UNDER  
4         THE UNITED STATES CONSTITUTION AND THE ARIZONA CONSTITUTION.

5           (b) Any branch, department, board, bureau, commission, council,  
6         PROFESSIONAL OR OCCUPATIONAL LICENSING OR REGULATORY ORGANIZATION IN WHICH  
7         MEMBERSHIP IS MANDATORY FOR INDUSTRY PARTICIPANTS or committee of an entity  
8         included in subdivision (a) of this paragraph.

9           (c) Any officer, employee or other agent of an entity included in  
10        subdivision (a) of this paragraph who is acting in the officer's,  
11        employee's or agent's official capacity.

12          Sec. 2. Legislative intent

13          The legislature intends that the change made to the definition of  
14        "state actor" in section 12-751, subsection L, paragraph 2, Arizona Revised  
15        Statutes, as amended by this act, is to clarify the definition and is not  
16        intended to be a substantive change.

17          Sec. 3. Severability

18          If a provision of this act or its application to any person or  
19        circumstance is held invalid, the invalidity does not affect other  
20        provisions or applications of the act that can be given effect without the  
21        invalid provision or application, and to this end the provisions of this  
22        act are severable."

23 Amend title to conform

And, as so amended, it do pass

LAURIN HENDRIX  
CHAIRMAN